

## Message Text

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PAGE 01 STATE 205767  
ORIGIN NODS-00

INFO OCT-01 ISO-00 /001 R

66011

DRAFTED BY: AF/I:LRMACFARLANE

APPROVED BY: AF:WBEDMONDSON

S/S-O:RPERITO

-----099418 291500Z /41

O 291436Z AUG 77 ZFF4

FM SECSTATE WASHDC

TO AMEMBASSY PRETORIA IMMEDIATE

S E C R E T STATE 205767

NODIS

FOR AMBASSADOR

FOLLOWING REPEAT VIENNA 7832, SENT SECSTATE 28 AUGUST:

QUOTE S E C R E T VIENNA 7832

NODIS

USIAEA

EO 11652: XGDS-3

TAGS: MARR, US, ST, GW

SUBJECT: SOUTH AFRICAN NUCLEAR ISSUE

REF: STATE 205596

1. AS YOU ARE AWARE, IT WILL BE VERY IMPORTANT TO GIVE  
AGENCY AS MUCH LEAD TIME AS POSSIBLE IF THEY ARE EXPECTED  
TO ACT REPIDLY AND EFFECTIVELY. WHILE I WILL  
OF COURSE AWAIT AUTHORIZATION BEFORE CONSULTING AGENCY  
IN ANY WAY, DEPARTMENT SHOULD KNOW THAT DG EKLUND IS IN  
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SWEDEN UNTIL SEPTEMBER 9 AND DDG HALL IS ACTING DG UNTIL  
HIS RETURN. GIVEN MY RELATIONSHIP WITH HALL (U.S.), I  
AM COMPLETELY CONFIDENT I COULD DISCUSS SUCH A SENSITIVE  
ISSUE AS THIS WITG HIM AND COUNT ON HIM TO HOLD INFORMA-  
TION PERSONALLY AND ONLY INFORM DG AT SUCH TIME AS  
DEPARTMENT PREPARED HAVE HIM INFORMED. IN SAYING FORE-  
GOING I AM NOT REPEAT NOT SEEKING AUTHORIZATION INFORM

HALL ANY EARLIER THAN DEPARTMENT MAY WISH HIM INFORMED;  
I ONLY WANT DEPARTMENT TO BE FULLY ADVISED OF SITUATION.

2. FOLLOWING ARE MY JUDGMENTS REQUESTED REFTEL AND  
KEYED TO LETTERED PARAGRAPHS IN PARA 3.

A. I WOULD NOT ANTICIPATE ANY RELUCTANCE FOR POLITICAL  
REASONS. MOST AGENCY STAFF CONSIDER RECENT BG ACTION  
AS CONTRARY TO STATUTE AND IN ANY EVENT UNRELATED TO  
ITS SAFEGUARDS AND OTHER ACTIVITIES AND RESPONSIBILITIES.  
THERE WOULD LIKELY BE SOME RELUCTANCE ON PARA OF TECHNICAL  
STAFF, HOWEVER, FOR TECHNICAL REASONS, I.E., IAEA HAS  
NEVER SAFEGUARDED ANY TYPE OF ENRICHMENT PLANT BEFORE  
AND HAS FEW IF ANY DETAILED TECHNICAL PROCEDURES OR  
TECHNIQUES AVAILABLE FOR THAT PURPOSE. FROM A TECHNICAL  
STANDPOINT, THEREFORE, IAEA SAFEGUARDS STAFF WOULD  
LIKELY BE VERY CONCERNED ABOUT BEING ABLE TO DO THE  
JOB WITHOUT CONSIDERABLE AND TIME CONSUMING PREPARATORY  
WORK.

B. YES, GIVEN SUFFICIENT TIME FOR PREPARATORY WORK.

C. SOME FORM OF SAFEGUARDS AGREEMENT WOULD BE  
REQUIRED FOR APPLYING SAFEGUARDS. DEPENDING ON WHAT THE  
QUOTE INTERIM ARRANGEMENTS UNQUOTE WILL CONSIST OF, SOME  
OTHER RELATIONSHIP MIGHT BE CONSIDERED, I.E., SOUTH  
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AFRICA MIGHT INVITE AGENCY TO PARTICIPATE QUOTE  
ON SITE UNQUOTE IN DEVELOPING EFFECTIVE SAFEGUARDS  
PROCEDURES. AS DEPARTMENT NOTES, THIS WOULD NOT BE  
QUOTE SAFEGUARDS, UNQUOTE BUT IT COULD RESULT IN AN  
AGENCY PRESENCE. AGENCY COULD NOT BE EXPECTED TO  
ASSUME RESPONSIBILITY FOR QUOTE EFFECTIVE SAFEGUARDS  
UNQUOTE UNTIL SUCH TIME AS FORMAL ARRANGEMENTS MADE  
AND PROCEDURES DEVELOPED FOR SAFEGUARDING THE VALINDABA  
PLANT.

D. A SAFEGUARDS AGREEMENT WOULD REQUIRE BOARD  
APPROVAL. LAST BG SET A DEADLINE OF TWO WEEKS BEFORE  
BG MEETING FOR CIRCULATION OF TEXTS OF SAFEGUARDS  
AGREEMENTS. NEXT BG MEETINGS ARE SEPTEMBER 23  
AND OCTOBER 3 AND THEN NOT UNTIL FEBRUARY 1978. SPECIAL  
BG MEETING COULD BE CONSIDERED.

E. PROVIDED SAG WISHED INVITE IAEA THERE COULD BE  
AGENCY PRESENCE. AS NOTED IN C ABOVE AND IN REFTEL,  
THIS COULD BE JOINT EXERCISE TO DEVELOP EFFECTIVE SAFEGUARDS  
PROCEDURES OR SOME OTHER MUTUALLY AGREED ARRANGEMENT.  
SAG COOPERATION WOULD BE ESSENTIAL TO ACCOMPLISH THIS.

F. IF IS IMPOSSIBLE TO ANSWER THIS QUESTION WITH ANY CERTAINTY WITHOUT COUNSULTING THE AGENCY SINCE I AM UNAWARE OF THEIR PRECISE MANPOWER SITUATION OVER THE NEXT FEW WEEKS. IN PRINCIPLE, HOWEVER, THERE SHOULD BE NO MAJOR PROBLEM PROVIDED SUFFICIENT STAFF ARE AVAILABLE.

G. SINCE CREDIBLE SAFEGUARDS ARE SO HEAVILY DEPENDENT ON POLITICAL AND PROCEDURAL CONSIDERATIONS, IT IS IMPRACTICAL TO ASSESS AGENCY'S CAPABILITY IN THIS RESPECT.

H. I WOULD NOT ANTICIPATE ANY INSURMOUNTABLE  
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PROBLEMS IN CONNECTION WITH COMPOSITION OF IAEA INSPECTION TEAMS, PROVIDED THAT AGENCY HAS SUFFICIENT TIME TO COPE WITH POTENTIAL DIFFICULTIES THROUGH INFORMAL CONSULTATIONS. STONE UNQUOTE. VANCE

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NNN

## Message Attributes

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**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NUCLEAR AGREEMENTS, NUCLEAR PROLIFERATION, CAT-A, NUCLEAR SAFEGUARDS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 29-Aug-1977 12:00:00 am  
**Decaption Date:** 22 May 2009  
**Decaption Note:** 25 YEAR REVIEW  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 22 May 2009  
**Disposition Event:**  
**Disposition History:** n/a  
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**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** AF/I:LRMACFARLANE  
**Enclosure:** n/a  
**Executive Order:** X3  
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**Subject:** SOUTH AFRICAN NUCLEAR ISSUE  
**TAGS:** MARR, MNUC, PARM, US, ST, GE, SF  
**To:** PRETORIA  
**Type:** TE  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009